June 30, 2014

The Honorable Patty Murray
United States Senate
Washington, DC 20510

Attention: Charlene MacDonald

Dear Senator Murray:

I am responding to your letter of June 17, 2014, regarding direct primary care (DPC) medical home plans. As you noted, DPC medical home plans can be offered in state marketplaces in combination with qualified health plans as long as the two plans together fully satisfy plan standards under the Affordable Care Act (ACA). You asked that the IRS and the Treasury Department review our policy and guidance in light of the ACA provision on DPC home plans.

The IRS and the Treasury Department are in fact reviewing the rules regarding what constitutes medical care expenses under section 213(d) of the Internal Revenue Code (the Code). That project is on the 2013-14 Treasury and IRS Priority Guidance Plan. We will consider your input as part of the process of promulgating that guidance.

You also commented on the fact that a DPC medical home plan constitutes a second health plan under section 223 of the Code relating to health savings accounts (HSAs). We recognize that the preamble to the proposed Health and Human Services regulations indicated that DPC medical home plans are not insurance, as you noted in your letter. However, the concept of a second plan under section 223(c)(1)(A)(ii) is not restricted to insurance.

Of course, coverage under a DPC medical home plan can still be paired with an insurance plan that covers more expensive care and hospitalization, such as a high deductible health plan (HDHP). For an individual to be eligible to make tax-deductible contributions to an HSA, however, the individual must be covered by an HDHP and no other plan that is not an HDHP, unless the other plan is disregarded coverage under section 223(c)(1)(B) or preventive care. A DPC medical home plan appears not to be one of the listed disregarded coverage plans in section 223(c)(1)(B). When that is the case, an individual would not be eligible to make tax-deductible contributions to an HSA while covered by both an HDHP and a DPC medical home plan, unless the DPC medical home plan provided only preventive care.
I hope this information is helpful. If you have any questions, please contact me or a member of your staff can contact Leonard Oursler, Director, Legislative Affairs, at (202) 317-6985.

Sincerely,

John A. Koskinen